Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 XMB-04 COME-00 INT-05 AID-05 CIAE-00

EB-07 FRB-01 INR-07 NSAE-00 USIA-15 TRSE-00 OPIC-06

SP-02 CIEP-02 LAB-04 SIL-01 OMB-01 PA-02 PRS-01 /074 W 040622

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UNCLAS RIO DE JANEIRO 3877

DEPT. PASS EXIMBANK, USDOC FOR MEPD

E. O. 11652: N/A TAGS: BR, BEXP, EIND

SUBJ: CSN STEEL EXPANSION PROGRAM

REF.: BRASILIA 0717

- 1. SUMMARY: COMPANHIA SIDERURGICA NACIONAL (CSN) IS WELL INTO OPENING AND REVIEWEING TECHNICAL PROPOSALS FOR EQUIPMENT FOR ITS PHASE III EXPANSION PROGRAM. OPENING OF COMMERCIAL ENVELOPES AND AWARDS TO SUPPLIERS IS EXPECTED TO COMMENCE IN FEBRUARY OF NEXT YEAR. END SUMMARY.
- 2. EMBASSY COMMERCIAL COUNSELOR AND MINERALS OFFICER CALLED ON CSN DIRECTOR AND VICE PRES. FOR ENGINEERING, COL. ANTONIO PENNA, TO DISCUSS STATUS OF BID OPENINGS FOR COMPANY'S PHASE III EXPANSION PROGRAM. IN ADDITION, EMBOFFS WISHED TO VERIFY REPORT RECEIVED FROM U.S. EQUIPMENT SUPPLIERS THAT CSN WAS NOT FOLLOWING PROCEDURE TENTATIVELY AGREED UPON IN JANUARY MEETINGS IN BRASILIA BETWEEN USG/US STEEL INDUSTRY SUPPLIER TASK FORCE AND GOB CONCERNING TWO-ENVELOPE BIDDING. COMMERCE WILL RECALL (PARA 2-F REFTEL) THAT GOB STEEL COMPANIES AGREED TO TRY TO DEVELOP A PROCEDURE WHEREBY EACH BIDDER WOULD SUBMIT WITH HIS UNCLASSIFIED

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TECHNICAL PROPOSAL AN INDICATION OF HIS PRICE. A RANGE OF SUCH

PRICES WAS TO BE MADE KNOWN TO ALL BIDDERS AT THE TIME OF THE OPENING OF THE TECHNICAL PROPOSALS. CSN (AND WE UNDERSTAND COSIPA AND USIMINAS AS WELL) DID PROCEED TO DEVELOP SUCH A PROCEDURE AND INCLUDED IT IN ITS INSTRUCTIONS TO BIDDERS.

- 3. COL. PENNA INFORMED EMBOFFS THAT TECHNICAL PROPOSALS (I.E. A ENVELOPES) HAVE NOW BEEN OPENED FOR ABOUT 70 PERCENT OF THE MECHANICAL EQUIPMENT ITEMS. THESE ITEMS INCLUDE HOT, COLD AND TEMPER MILLS; SLAB FURNACE; AND PAINTING LINE. OPENING OF REMAINING A ENVELOPES WILL CONTINUE THROUGH NEXT SUMMER. MAIN REMAINING ITEMS ARE ELECTROLYTIC, GALVANIZING AND PICKLING LINES; ELECTRICAL EQUIPMENT AND MINING EQUIPMENT. COL. PENNA EXPECTS OPENING OF B ENVELOPES (COMMERCIAL PROPOSALS) TO BEGIN NEXT FEBRUARY.
- 4. RE ESTABLISHED PROCEDURE FOR INDICATING RANGE OF PRICES AT TIME OF OPENING OF TECHNICAL PROPOSALS, COL. PENNA SAID A PROVISION OF THE INSTRUCTIONS TO BIDDERS COUPLED WITH CERTAIN NEW CIRCUMSTANCES CAUSED CSN NOT TO IMPLEMENT THE PROCEDURE AS ANTICIPATED. PROVISION STATES IN CONNECTION WITH C ENVELOPE

(COMMERCIAL PROPOSAL REVISED PRICE): OTE COMPANY SHALL NOT ACCEPT ANY INCREASE IN THE BID PRICE SET FORTH IN THE ORIGINAL COMMERCIAL PROPOSAL (I.E. B ENVELOPE) WHICH IS NOT DIRECTLY RELATED TO ANY SUCH MODIFICATIONS, ADDITIONS OR DELETIONS. BIDDER MAY IN THIS REVISION DECREASE THE BID PRICE QUOTED IN ITS ORIGINAL COMMERCIAL PROPOSAL TO THE EXTENT IT SO DESIRES, UNLESS THE COMPANY REPRESENTATIVE HAS GIVEN THE BIDDERS THE RANGE OF BID PRICES, IN WHICH CASE COMPANY WILL NOT ACCEPT ANY DECREASE IN THE ORIGINAL BID PRICE QUOTED UNLESS DIRECTLY RELATED TO MODIFICATIONS. ADDITIONS OR DELETIONS TO THE TECHNICAL AND COMMERCIAL PROPOSALS. UNQTE. COL. PENNA STATED THAT IN RECENT MONTHS CSN HAS LEARNED THAT AS RESULT OF COMPETITIONS ON PROJECTS ELSEWHERE IN WORLD, SOME SUPPLIERS MAY BE EXTREMELY ANXIOUS TO CAPTURE SHARE OF CSN MARKET. TO DO SO, SUPPLIERS MAY AT LAST MINUTE (BETWEEN OPENING OF A AND B ENVELOPES) WISH TO LOWER SUBMITTED BID PRICE. IN SUCH CIRCUMSTANCES, COL. PENNA STATED, CSN WISHES TO FEEL FREE TO ACCEPT THE LOWEST POSSIBLE PRICE. THEREFORE, THE PROCEDURE TO INDICATE TO ALL BIDDERS THE RANGE OF BID PRICES WAS NOT USED. UNCLASSIFIED

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COL. PENNA ADDED THAT IN NO CASE TO DATE HAS A U.S. OR ANY OTHER SUPPLIER RAISED THE ISSUE WITH CSN. (FYI: SIMILARLY, NO SUPPLIER HAS VOICED ITS CONCERN TO US. END FYI.)

5. COMMENT: UNDER THE SYSTEM DESCRIBED ABOVE, CSN CLEARLY HOPES TO USE C ENVELOPE TO DRIVE SUBMITTED BID PRICES IN B ENVELOPE EVEN LOWER. WHILE WE HAVE ALWAYS EXPECTED KEEN COMPETITION ON PHASE III OF BRAZIL'S STEEL EXPANSION PROGRAM, WE SHOULD NOW

PREPARE OURSELVES FOR SOME FIERCELY COMPETITIVE MANEUVERING ON THE PART OF U.S. COMPETITORS. OUR MAIN CONCERN IN THIS AREA IS "INFLATION INSURANCE" - THE PRODUCTION COST INSURANCE SCHEMES AVAILABLE TO SOME OF OUR COMPETITORS (AS WE UNDERSTAND IT, THE FRENCH, ITALIAN, U.K.). BY PROVIDING SUBSIDIZED COMPENSATION FOR COST INCREASES IN EXPORT PRODUCTION, BIDDERS WHO ENJOY SUCH INSURANCE WILL BE A IN A POSITION TO OFFER LOW BIDS. ONE CASE THAT HAS ALREADY COME TO OUR ATTENTION IS NOT RELATED TO ANY OF THE BID PACKAGES CITED BOAVE BUT CONCERNS A STAINLESS STEEL FACILITY FOR WHICH ACESITA PUT OUT BIDS EARLIER THIS YEAR. ACCORDING TO REPS FROM PRODUCTION MACHINERY CORPORATION (PMC), FRENCH (FIRM OF DU JARDIN MONTBARD SOMENAR) WON CONTRACT WITH BID PRICE 24 PERCENT LOWER THAN U.S. BID. PMC INDICATED THAT IT HAD PUT IN VERY COMPETITIVE BID AND COULD NOT EXPLAIN PRICE DIFFERENCE OF THAT MAGNITUDE. THIS CASE IS CITED AS EXAMPLE OF WHAT MIGHT BE IN STORE FOR US AS WINNING BIDS ON CSN PACKAGES ARE ANNOUNCED. DEXTER

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